## Multi-criteria policy instruments addressing noise

#### By MScEng Denis POHL

Head of Product Policy Unit

Directorate-general Environment

Federal Public Service

Public Health, Food Chain Security and Environment



With the kind contribution of Marina Lukovnikova



### IPP for noisy products?

 Integrated Product Policy (IPP) = Life-Cycle Thinking

Seeks to minimize environmental degradation during

- manufacturing
- use or
- disposal
- EU IPP strategy (EC Communication, 2003):
- 1. Set focus on priority products (and priority impacts)
- 2. Establishing policy measures toolbox (applicable for all products)



## EU IPP strategy: setting focus(1)

#### Fase 1: Identify product groups with greatest environmental impact

Environmental impacts considered in studies:

- abiotic depletion,
- acidification,
- ecotoxicity,
- •global warming...

Noise is occasionally taken into account. Example of Nijdam, Wilting - 2003: transport (work/professional and leisure)= +/- 70% (31% + 39%) of noise impacts in NL

Conclusion on priority products groups: food & drink, housing, private transportation (70 - 80 % of the environmental impacts)



## EU IPP strategy: setting focus (2)

Fase 2: Choose priority products, comparing impact and considering improvement potential (socio-economic analysis, technically feasibility)

Fase 3: address policy measures for the products with the greatest potential for environmental improvement at least socioeconomic cost



## EU IPP strategy: developing IPP toolbox

#### Establishing legal framework

- Taxes and subsidies
- Standardisation
- Other legislation such as ecodesign

#### Promoting application of life-cycle thinking

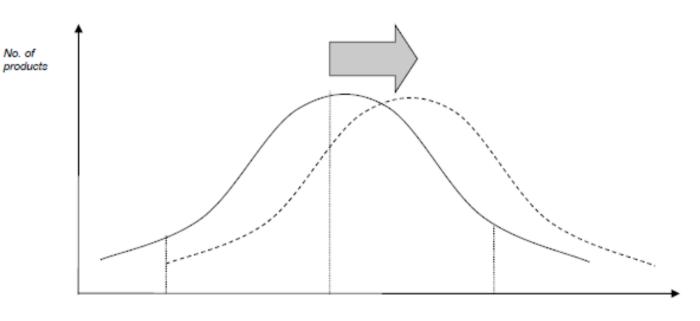
- •LCA-tools available
- EMAS

#### Giving the consumer information to decide

- Greener public procurement
- Greener corporate purchasing
- Environmental labeling (eco-label, energy labeling)



## IPP Pull-Push approach



Minimum requirements (Ecodesign)

Incentives (Financial, Fiscal) Green Public Procurement

Labels (Ecolabel), Information to consumers

Environmental performance of products



Source: EU Commission

#### IPP view on Green products hierarchy

= realistic
Green products
at industrial scale

**ETAP - Prototype** 

Ecolabel (market share20-30%)

= products with the best technologies (not available on the market)

**Ecodesign Dir.** 

= products complying with the (minimum) legal requirements

How to discriminate them?

**Bad products** 

**Banned products** 



## From a product performance records to a product ranking

Difficult key point for IPP: good knowledge of product performances

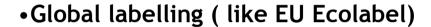
- Useful to "know the market": distribution of the performances for a defined used/function
  - => benchmarks identification
- Look for an adequacy between performances and health/safety recommendation
- Base for a product ranking Absolute?
  - By product category and uses?
- DB's exist at EU level: Quality of DB's? Which statistical analyse (already done and to do)? For which objective(s)? Considering which (sub-)categories?





## **IPP Toolbox**

- Legal requirements (eco-design legislation)
- Performance labelling (like energy labelling





• Fiscality: Ecotaxes - Ecoboni

- Voluntary initiatives













## **IPP toolbox: Legislation**

- •Legislation: set minimal requirements for placing a product on the market
  - -Powerful tool, quick effect
  - -Must be realist
    - Technological, industrial and social feasibility.
  - -Difficult to take into:
    - •Good choice (and use) for the good application
    - account market dynamics and users individual comportment/behaviour

⇒what about the multiplication and/or concentration of sources?





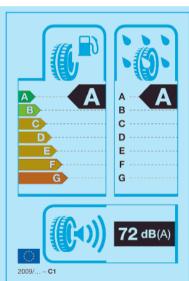
## IPP toolbox: Legislation (2)

#### Examples:

-Directive 2000/14/EC: noise emission in the environment by equipment for use outdoors

-Directive 70/157: permissible sound level and the exhaust system of motor vehicles

-Regulation 1222/2009 on the labelling of tyres with respect to fuel efficiency and other essential parameters (labelling) and Regulation 661/2009 on type-approval (maximum sound level)







## IPP toolbox: Legislation (3)

#### Examples (continuation):

- Regulation 1016/2010 implementing Directive 2009/125/EC: ecodesign requirements for household dishwashers
  - •Technical contradiction: energy vs. noise
  - Benchmark levels are defined for noise emissions
  - •Debate on noise ranking: risk of confusion for the consumer (?) if several rankings on label => priority for energy
    - => Limit of multi-criteria approach? (vs. priority)



### IPP Toolbox: Performance labelling



- •Directive 2010/30/EU: labelling and standard product information of the consumption of energy and other resources by energy-related products
- Effect from 21 July 2011
- •Clear ranking for energy (test methods and labelling)
- •No ranking for noise (nor for the other impacts)
- •Noise measurement: airborne acoustical noise emissions, during the washing and spinning phases, for the standard 60°C cotton programme at full load, expressed in dB(A)



## IPP Toolbox: Global labelling

- •Typically: EU Ecolabel
- Voluntary system
- Global labelling: LCA based approach => look for the optimal balance between different types of impacts
- EU Ecolabel: 26 product categories
- Facilitate the choice of the consumers
- "Green" brand image for the producer







## IPP Toolbox: Global labelling (2)

- •EE equipments covered by EU Ecolabel: TVs, desktop, laptop and heat pumps
  - -Noise limitation for Desktop and Laptop
  - -Noise declaration for Heat pumps
- •Examples of (supra)national eco-labels: Nordic Swan, Blue Angel, Milieukeur,...



#### IPP Toolbox: Green Public Procurement

- •Principle: introduce green criteria as selection criteria for public tenders
- •Potential impact: Public authorities (central, regional and local levels) spend approximately 17% of EU GDP
- •Objective: should be 50% of GPP for 2010!



#### IPP Toolbox: Green Public Procurement (2)

#### Development of EU set of criteria:

=> noise can be one of the multiple criteria

#### Category with noise limit:

• ICT, transport (lower than law), gardening equipment (when exist, otherwise the lower)

#### Category with noise considerations:

• Construction, windows, combined Heat and Power, road construction (promoting materials and construction approaches that reduce noise)



#### IPP Toolbox: economic instruments

- Prerequisite: products ranking
- •Tax system: VAT reform needs EU unanimity => difficult to reach
- •Bonus-malus:
  - -Bonus for the best ones
  - -Malus for the worst ones
  - -Need of a neutral point
  - -Need of neutral fiscality? ( sum bonus = sum malus?)

Attention! could be considered state aid



## IPP Toolbox: economic instruments (2)

- Tax reduction/premium ⇔ budget availability
- Must be regularly adapted (technological evolution)
- Technological neutral: only based performances



## **IPP Toolbox: Voluntary initiatives**

- Ecodesign Directive offers a legal basis
- •Who participate vs. market share (representativeness)? What about the free riders? => Competitiveness risk?
- •How to define clearly objectives? How to control them? Who will pay for the control?



### Information/ awareness/ communication

- •Communication = support for actions / solutions. It's not a "self-supporting objective".
- •Key points:
  - -Define clearly the pursued objectives:
    - •Define clearly the targeted public: professional, citizens, consumers,...
    - Define clearly the message. Message must be understandable (no complex message).
    - Provide answer, solutions, actions.



# Thank you for your attention and your feedback

Denis.pohl@health.fgov.be

Tel: + 32 (0)2 524 95 51



